

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
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FM AMEMBASSY BERLIN
TO SECSTATE WASHDC 6870
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN

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E.O.11652: N/A
TAGS: PGOV, BQG, AKB, GE
SUBJECT: GDR COMMENTARY ON DOCUMENTARY BOOK ON THE
QUADRIpartite AGREEMENT

REF: USBER 356

1. DEUTSCHE AUSSENPOLITIK, A PUBLICATION OF THE
INSTITUTE OF INTERNATIONAL RELATIONS, IN ITS CURRENT
EDITION (NO. 2, 1978), CARRIES AN ARTICLE ON THE
DOCUMENTARY BOOK ON THE QUADRIpartite AGREEMENT (QA),
DESCRIBED REFTEL. THE ARTICLE, WHICH BRIEFLY
SUMMARIZES THE MAIN POINTS OF THE BOOK, ADDS NO
NEW INTERPRETATION BUT IS AN INDICATION OF THE
POINTS GDR CONSIDERS IMPORTANT. THE AUTHOR, JOCHEN
HELLMANN, IS NOT IDENTIFIED.

2. THE DOCUMENTARY BOOK IS DESCRIBED AS BEING
INTENDED TO CREATE A BETTER UNDERSTANDING AND SUPPORT
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FOR THE "CONSTRUCTIVE," "CONSISTENT" AND "REALISTIC"
POLICY OF THE USSR AND THE GDR ON WEST BERLIN. IT
IS ALSO SUPPOSED TO POINT OUT THE DANGERS IN
UNDERMINING THE QA AND IN USING THE WEST BERLIN
ISSUE IN WAYS HARMFUL TO DETENTE. THE DOCUMENTATION
BOOK IS DESCRIBED AS BEING AN AUTHORITATIVE
INTERPRETATION OF THE QA, MEANT TO REFUTE THE

INTERPRETATIONS BEING GIVEN BY "WESTERN CIRCLES."
THESE CIRCLES, THE ARTICLE ASSERTS, TRY TO MISINTERPRET
THE QA AS A PRETEXT FOR INTERFERENCE IN THE INTERNAL
AFFAIRS OF THE GDR AND ITS CAPITAL, BERLIN, FOR
REVANCHIST PURPOSES. ACCORDING TO THE ARTICLE THE
BOOK IS IMPORTANT BECAUSE OF THE "ILLEGAL" ACTIVITIES
OF CERTAIN FORCES IN THE FRG AND WEST BERLIN.

3. THE PRINCIPAL POINT OF THE ARTICLE IS THAT
THE ESSENCE OF THE QA LIES IN THE PROVISION THAT
WEST BERLIN IS NOT A CONSTITUENT PART OF THE FRG
AND IS NOT GOVERNED BY IT. THE PROVISION THAT TIES
BETWEEN THE WESTERN SECTORS OF BERLIN AND THE FRG
WILL BE MAINTAINED AND DEVELOPED ARE CONTINGENT
ON THIS. THE ARTICLE ARGUES THAT THE GDR AND USSR
HAVE BEEN STEADFAST AND CONSISTENT IN THE "CORRECT"
INTERPRETATION AND IMPLEMENTATION OF THE TREATY
BUT THAT CERTAIN CIRCLES IN THE FRG AND IN WEST BERLIN
HAVE ATTEMPTED TO MISINTERPRET THE TREATY. THE INFERENCE
IS THAT WEST GERMAN INTERPRETATION OF THE
QA HAS NOT BEEN CONSISTENT AND THAT RECENTLY
THERE HAS BEEN AN INCREASE IN FRG EFFORTS TO MISUSE THE QA.

4. THE ARTICLE STATES THAT THE QA HAS BEEN USEFUL,
NOTING THAT AS A RESULT OF THE QA, A NUMBER OF
AGREEMENTS HAVE BEEN REACHED BENEFITING WEST
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BERLIN. THE GDR, THE ARTICLE STATES, IS READY,
IN THE INTEREST OF NORMALIZATION OF RELATIONS,
TO CONTINUE WITH SUCH NEGOTIATIONS. THE IMPLIED
WARNING IS THAT EFFORTS BY WEST BERLIN AND THE FRG
TO MISUSE THE QA WILL RESULT IN HARM TO WEST
BERLIN'S INTERESTS.

5. THE ARTICLE COMPLAINS ABOUT SEVERAL SPECIFIC
ACTIONS WHICH ARE DESCRIBED AS BEING IN VIOLATION OF
THE QA. IT NOTES IN PARTICULAR THE EFFORTS BY
THE FRG TO TREAT BERLIN AS A "LAND," TO INCREASE
THE "FEDERAL PRESENCE," TO EXERCISE DIRECT STATE
CONTROLS IN WEST BERLIN (I.E. APPEARANCE OF LEADERS
OF THE FRG IN BERLIN, IMPROPER MEETINGS OF BUNDESTAG
COMMITTEES). IN REGARD TO THE PROBLEMS ASSOCIATED
WITH THE EUROPEAN PARLIAMENTARY ELECTIONS, THE ARTICLE
STATES THAT THE INCLUSION OF WEST BERLIN AS AN
APPENDAGE TO THE FRG IN THE WEST EUROPEAN INTEGRATION
PROCESS IS INCONSISTENT WITH THE LEGAL STATUS OF WEST
BERLIN AND "CAN ONLY LEAD TO SERIOUS COMPLICATIONS".

6. IT IS INFERRED THROUGHOUT THE ARTICLE THAT

THE GDR PLAYS A MAJOR ROLE IN THE FORMULATION AND IMPLEMENTATION OF THE EAST BLOC'S BERLIN POLICY. AT THE SAME TIME, IT STRESSES THE IDENTITY OF VIEWS BETWEEN THE GDR AND THE USSR AND ASSOCIATES CERTAIN OTHER EASTERN EUROPEAN STATES (BULGARIA, POLAND AND CZECHOSLOVAKIA) WITH THEIR BERLIN POLICY.

7. COMMENT. THE PUBLICATION OF THE DOCUMENTARY BOOK HAS BEEN GIVEN BROAD PUBLICITY IN SED PARTY CHANNELS; THROUGH ANNOUNCEMENT IN NEUES DEUTSCHLAND AND PUBLICATION OF THE SUMMARY ARTICLE IN DEUTSCHE

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AUSSENPOLITIK. THE PARTY FAITHFUL ARE BEING TOLD THAT THE BOOK IS TO BE CONSIDERED AN AUTHORITATIVE AND DEFINITIVE STATEMENT OF GDR POLICY ON BERLIN ISSUES. THE BOOK IN EFFECT CONSTITUTES A BRIEF FOR THE GDR-SOVIET CASE.

8. THE REGIME'S DESIRE TO HIGHLIGHT THE IMPORTANCE OF THE BOOK IS EVIDENT FROM THE FACT THAT THIS ISSUE OF DEUTSCHE AUSSENPOLITIK HAS A JAN. 18 EDITORIAL CLOSING DATE AND THE BOOK APPEARED IN LOCAL BOOK STORES AROUND THE END OF JANUARY. END COMMENT.
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